

# Technological Change and Catching-Up in the Indian Banking Sector: A Time-Dependent Nonparametric Frontier Approach

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### Abstract

This paper investigates whether there has been any improvement in efficiency convergence of banks in India during the post-reform period considering bank ownership structures, using a balanced panel for 73 banks over the time period 1996– 2014. Utilizing nonparametric frontier estimators, we compute time-dependent bank efficiency scores, which allow us to examine the dynamics of technological frontier and catch-up levels of Indian banks, and to explore the convergence patterns in the estimated efficiency levels. Our results signify that the state-owned banks, which dominate the banking activity in India, establish themselves as the best performers, ahead of the private, foreign and cooperative banks during post-2005. Even during the recent global financial crisis period, we find that bank efficiency levels increased, except for foreign banks which have had the greatest adverse impact. The convergence results show that heterogeneity is present in bank efficiency convergence, which points to the presence of club formation suggesting that Indian banks' efficiency convergence is partly driven by the ownership structure.

Keywords Bank efficiency  $\cdot$  Nonparametric frontiers  $\cdot$  Conditional efficiency  $\cdot$  Convergence  $\cdot$  India

JEL Classification  $C14 \cdot G21 \cdot G28$ 

# 1 Introduction

The first significant systemic changes of the Indian banking system can be traced back to the late 1960s when banks were nationalised. It has been argued that these changes were introduced rather chaotically having a weak impact on the reform of Indian banks (Fujii et al. 2014). Subsequently, it was felt that the positive and

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systematic changes were only introduced in the 1990s in the form of the Narasimham Committee reports of 1991 and 1998, which outlined the main trajectory of further improvements. The main aim of the reforms was the promotion of competition and market orientation promoting banks' efficiency improvements (Kumar 2013). The related literature investigates bank efficiency in India during the last two decades (Kumbhakar and Sarkar 2003; Bhaumik and Dimova 2004; Das and Ghosh 2006; Bhattacharyya and Pal 2013, among others). However, there are limited studies investigating bank performance in India in the more recent years (Fujii et al. 2014; Tzeremes 2015). Additionally, the empirical investigation of convergence patterns among Indian banks' efficiency levels is largely an unexplored area in the related literature (Kumar and Gulati 2010; Kumar 2013).

In contrast to the related literature on the deregulation and efficiency in Indian banking, this paper makes some important contributions. First, we analyse bank efficiency using a time-dependent non-parametric frontier approach (Bădin et al. 2012; Mastromarco and Simar 2015). This novel approach does not presume that the restrictive "separability" condition among the inputs, the outputs and the time holds (Simar and Wilson 2007, 2011; Daraio et al. 2018). As a result, we assume that time influences banks' inefficiency levels along with the shape and the level of the boundary of the attainable set. These measures enable us to incorporate dynamic effects on the estimated efficiency measures, grasping all the performance changes that are based on different time periods (Mallick et al. 2016; Mastromarco and Simar 2018; Tzeremes 2015, 2019). The applied efficiency estimators are most suited in our case since they enable us to identify the indirect effect of the reforms made over different time periods.

The second part of the paper then tests for convergence in bank efficiency scores using the group and club convergence methods of Phillips and Sul (2007, 2009). This is a robust approach being most suitable for nonparametric efficiency estimators, since it does not impose strong assumptions on the trend nor on the stochastic stationarity of the examined efficiency estimates (Chen et al. 2018). Third, we conduct a comprehensive study by factoring all types of bank ownership structures in our analysis. We thus analyse banks' efficiency levels on the basis of their ownership structures and test whether bank ownership structure influences the convergence process. Fourth, we are able to draw meaningful conclusions by considering a long dataset (1996–2014) that covers the entire reform period in India while spanning over the global financial crisis period.

The paper is structured in the following manner. Section 2 provides a summary of the related literature, whereas Sect. 3 discusses the methodological framework. In Sect. 4, we describe the data and present the empirical findings. Finally, Sect. 5 concludes the paper.

#### 2 A Brief Snapshot of the Literature

Following the financial reforms during post-1991, considerable research examining efficiency of Indian banks has emerged. The literature follows two main trajectories. First, several studies examine bank efficiency and productivity within the context of various bank ownership structures (Sarkar et al. 1998; Bhaumik and Dimova 2004). Second, a large strand of studies examines the effect of restructuring process on banks' stability, efficiency and productivity levels (Kumbhakar and Sarkar 2003; Tabak and Tecles 2010; Das and Kumbhakar 2012; Ahamed and Mallick 2017a, b). Most of these studies looking at bank efficiency following the reforms point to low and declining efficiency. For instance, Das and Ghosh (2006) have found low levels of technical efficiency coupled with a declining trend in efficiency. Similarly, the empirical evidence from Battacharyya and Pal (2013) indicates low and declining efficiency for most years, though an improvement was noted towards 2009. In addition, some of the empirical studies revealed varying efficiency levels on the basis of ownership structure. Bhaumik and Dimova (2004) provide evidence of higher performance for domestic private and foreign banks, with the state-owned banks catching-up from mid-1990s.

In their study, Sahoo and Tone (2009) reported that post 2002 all three types of banks experienced an upward trend in efficiency. They attributed the changes to the liberalisation process. Furthermore, they identified weak output and resource allocation performances for nationalised banks. On the other hand, Tabak and Tecles (2010) examined Indian banks' performance levels over the period 2000–2006 and their results suggest the improvement of state-owned banks' efficiency levels in relation to domestic private and foreign banks. According to them, the driving force of this performance change was attributed to the liberalisation policy which in turn enhanced market competition.

In a comparable study, Sanyal and Shankar (2011) over the period 1992–2004 provide evidence that productivity gaps among banks with different ownership have widened after 1998. Fujii et al. (2014) showed that foreign banks perform better than the state-owned and domestic private banks. These results contradict the findings from earlier studies (Sanyal and Shankar 2011; Tabak and Tecles 2010) suggesting that state-owned banks are better performers. In a similar study, Tzeremes (2015) employed a conditional directional distance estimator to estimate bank efficiency over the period 2004–2012. The author confirmed previous findings that a bank's ownership structure has a direct impact on its performance level. The study reported that the overall banking efficiency increased in India during the period 2004–2008, but decreased thereafter.

Stemming from the studies examining the effect of deregulation on the banking industry, Sensarma (2008) found that banks' efficiency and productivity levels have declined as a result of the deregulation policies. In contrast, Das and Kumbhakar (2012) in a different methodological framework provide evidence of a positive impact of deregulation on banks' efficiency levels. Casu et al. (2013) suggest that banks' ownership structure influences the way the banks' responded to the deregulation reforms, suggesting that foreign banks dominate the banking activity in India.

To our knowledge, Kumar and Gulati (2010) and Kumar (2013) are the only studies, so far, that analysed the convergence of Indian banks' efficiency levels. Specifically, Kumar and Gulati (2010) applied the concept of beta and sigma convergence to a sample of Indian public sector banks (PSBs) providing evidence of increased bank efficiency during the post reform period. Similarly, Kumar (2013) extended the study by Kumar and Gulati (2010) providing empirical evidence of a positive effect of deregulation policies on banks' efficiency levels.

During the post reform period, both studies confirmed the presence of convergence among Indian banks' efficiency levels, which requires re-examination, measuring efficiency in a time-dependent non-parametric set-up, while also considering the ownership structures.

### 3 Data and Methodology

### 3.1 Data Description

We model Indian banks' production process utilizing the intermediation approach (Berger and Humphrey 1997). As a result, we argue that banks' production process transforms deposits alongside production inputs in order to produce loans and other financial products (Sealey and Lindley 1977). Following the relevant literature (McKillop et al. 1996; Berger and Mester 1997; Drake and Hall 2003; Fukuyama and Matousek 2011; Degl'Innocenti et al. 2017), in our nonparametric efficiency measurement, we need to define banks' production process. For that reason, we use as inputs: total fixed assets, total deposits and wages and salaries, whereas, as output, we use banks' total loans (see Table 1 for descriptive statistics). Finally, our sample contains a balanced panel of 73 Indian banks with different ownership structures over the period 1996–2014.

### 3.2 Time-Dependent Efficiency Measures

By incorporating the developments of the relative literature (Daraio and Simar 2005, 2007; Jeong et al. 2010; Bădin et al. 2012),<sup>1</sup> we can define bank's production function as a set of inputs  $v \in R^p_+$  and outputs  $\kappa \in R^q_+$ . Then the bank's production set of  $\Omega$  with all technical feasible pairs of inputs and outputs  $(v, \kappa)$  can be defined as:

$$\Omega = \left\{ (v,\kappa) \in R_+^p \times R_+^q | v \text{ can produce } \kappa \right\}$$
(1)

Given a certain input–output level  $(v_0, \kappa_0 \in \Omega)$  the input oriented efficiency score can be presented as:

$$\vartheta_0 = \vartheta \big( v_0, \kappa_0 \big) = \inf \big\{ \vartheta > 0 | \big( \vartheta v_0, \kappa_0 \big) \in \Omega \big\}.$$
<sup>(2)</sup>

In Eq. (2),  $\vartheta_0$  indicates the input oriented efficiency score and identifies the proportionate reduction of bank's inputs operating at  $(v_0, \kappa_0)$  level in order to be technically efficient. Furthermore,  $\vartheta_0$  takes values of  $\leq 1$  with a  $\vartheta_0 = 1$  suggesting that a bank is

<sup>&</sup>lt;sup>1</sup> For interesting applications using the probabilistic framework of efficiency measurement see the studies by Gearhart III and Michieka (2018) and Cordero et al. (2018).

Years	Statistics	Total fixed assets	Total deposits	Wages and salaries	Total loans and securities
1996	Mean	81,378.595	96,301.381	1603.908	37,451.552
	Std	187,038.155	206,866.035	4193.022	87,240.205
1997	Mean	91,390.671	106,672.196	1685.832	39,315.477
	Std	203,710.546	221,257.887	4205.269	86,636.885
1998	Mean	108,056.634	127,152.582	1835.122	46,286.270
	Std	235,777.206	262,001.699	4517.937	101,528.838
1999	mean	129,111.801	150,510.605	2205.518	53,582.045
	Std	286,877.755	324,311.000	5617.822	120,561.449
2000	Mean	150,584.001	178,275.385	2453.285	64,423.126
	Std	332,084.273	378,110.488	5901.275	138,337.393
2001	Mean	174,848.830	210,142.358	3049.271	75,689.201
	Std	393,857.644	452,193.471	7618.124	157,928.213
2002	Mean	207,690.385	245,812.247	2864.804	91,157.738
	Std	445,491.963	504,579.781	6590.269	174,697.918
2003	Mean	230,096.737	278,147.078	3125.392	103,025.389
	Std	481,054.650	562,815.654	7207.918	195,657.430
2004	Mean	265,560.988	320,683.081	3544.674	117,802.533
	Std	528,755.218	626,236.174	8124.967	221,475.139
2005	Mean	310,459.455	392,311.785	3989.668	153,182.738
	Std	607,234.692	756,195.591	8936.809	286,164.267
2006	Mean	367,272.164	484,592.290	4407.156	202,950.568
	Std	690,041.935	900,211.636	10,108.868	379,505.550
2007	Mean	457,535.982	618,286.448	4767.977	265,319.030
	Std	827,387.362	1,118,209.520	10,070.681	493,880.691
2008	Mean	572,446.727	766,172.292	5290.595	330,984.708
	Std	1,027,509.681	1,354,028.759	10,120.402	601,368.230
2009	Mean	700,774.714	944,789.000	6505.081	405,645.640
	Std	1,298,752.825	1,740,176.613	12,615.245	753,260.447
2010	Mean	806,223.566	1,102,669.785	7489.460	472,475.411
	Std	1,436,563.454	1,967,965.962	15,877.201	866,849.209
2011	Mean	967,551.584	1,337,320.616	9569.534	584,339.033
	Std	1,697,321.888	2,359,165.301	20,279.363	1,053,892.337
2012	Mean	1,118,001.058	1,554,755.007	10,071.158	690,075.727
	Std	1,900,736.255	2,698,968.348	21,186.040	1,223,147.129
2013	Mean	1,284,507.821	1,791,613.514	11,344.126	797,568.267
	Std	2,203,224.114	3,136,658.019	23,135.844	1,437,350.575
2014	Mean	1,468,736.402	2,055,353.169	13,366.877	914,917.373
	Std	2,542,227.980	3,657,025.292	28,479.543	1,681,956.063

input efficient. Then we utilize the probabilistic approach by Cazals et al. (2002) and define bank's production set in (1) as:

$$\Omega = \left\{ \left( v, \kappa \right) \in R_{+}^{p+q} \middle| \Phi_{YK}(v, \kappa) > 0 \right\},\tag{3}$$

where  $\Phi_{YK}(v, \kappa) = \operatorname{Prob}(Y \le v, K \ge \kappa)$ , implying free disposability of  $\Omega$ . Then we can retrieve the following conditional probability  $\Phi_{Y|K} = \operatorname{Prob}(Y \le v|K \ge \kappa)$  and we consider that:

$$\Phi_{YK}(v,\kappa) = \Phi_{Y|K}(v|\kappa)\Lambda_K(\kappa), \tag{4}$$

where  $\Lambda_{\rm K}(\kappa) = Prob({\rm K} \ge \kappa)$ . Then the banks' efficiency score at  $(v_0, \kappa_0)$  level can be redefined as:

$$\vartheta(v_0,\kappa_0) = \inf\{\vartheta > 0|\Phi_{Y|K}(\vartheta v_0|\kappa_0) > 0\},\tag{5}$$

where the empirical version of  $\Phi_{\gamma|\kappa}(v|\kappa)$  can be obtained from:

$$\hat{\Phi}_{Y|\mathbf{K}}(v|\kappa) = \frac{\sum_{i=1}^{n} I\left(Y_i \le v, \mathbf{K}_i \ge \kappa\right)}{\sum_{i=1}^{n} I\left(\mathbf{K}_i \ge \kappa\right)}.$$
(6)

As has been introduced by Mastromarco and Simar (2015),<sup>2</sup> we can consider time *T* as a conditional variable and for every time period *t* (years in our case) we can define  $\Omega_t$  as the support of the following conditional probability  $\Phi_{Y|K}^t = \text{Prob}(Y \le v|K \ge \kappa, T = t)$  and define  $\Omega_t$  as:

$$\Omega_t = \left\{ (v,\kappa) \in R^{p+q}_+ \middle| \Phi^t_{YK}(v,\kappa) > 0 \right\}.$$
<sup>(7)</sup>

At a specific time period, let  $(v_0, \kappa_0)$  denote bank's input and output levels. Then the time dependent efficiency score can be obtained from:

$$\vartheta_t(v_0,\kappa_0) = \inf\{\vartheta > 0 | (\vartheta v_0,\kappa_0) \in \Omega_t\} = \inf\{\vartheta > 0 | \Phi_{Y|K}^t(\vartheta v_0 | \kappa_0) > 0\}.$$
(8)

As presented by Daouia and Simar (2007), we can retrieve the unconditional and the time dependent robust  $\alpha$ -quantile frontiers for any  $a \in (0, 1)$  from:

$$\vartheta_a(v_0,\kappa_0) = \inf\{\vartheta > 0 | \Phi_{Y|K}(\vartheta v_0 | \kappa_0) > 1 - \alpha\},\tag{9}$$

$$\vartheta_{t,a}(v_0,\kappa_0) = \inf \left\{ \vartheta > 0 | \Phi_{Y|K}^t(\vartheta v_0 | \kappa_0) > 1 - \alpha \right\}.$$
(10)

We consider the time effect on banks' input oriented measures (both for the full<sup>3</sup> and robust frontiers) by constructing the following ratios from the conditional and unconditional measures:

<sup>&</sup>lt;sup>2</sup> For computational issues on smoothing techniques applied, see Bădin et al. (2010, 2019).

<sup>&</sup>lt;sup>3</sup> In order to account for banks' scale effects, we apply for the estimation of the unconditional and conditional frontiers' data envelopment analysis (DEA) estimators under the variable returns to scale (VRS) (Banker et al. 1984).

$$Q = \frac{\vartheta_t(v_0, \kappa_0)}{\vartheta(v_0, \kappa_0)}, \quad Q_a = \frac{\vartheta_{t,a}(v_0, \kappa_0)}{\vartheta_a(v_0, \kappa_0)}$$
(11)

As has been explained in Bădin et al. (2012), by comparing the Q ratios as a function of T we capture the marginal effects of time on banks' shift of the frontier (i.e. banks' technological change levels). When we compare  $Q_{\alpha}$  (for median  $\alpha$  values, i.e. $\alpha = 0.5$ ), we investigate the effect of time on the distribution of banks' efficiency levels (i.e. technological catch-up). Given the adopted orientation, a decreasing nonparametric smooth regression line signifies an average positive effect of time (as if time acts as an extra free disposable input). In the opposite case, an increasing nonparametric smooth regression line signifies an average negative effect of time (as if time acts as an extra 'bad' output), whereas, a horizontal nonparametric smooth regression line indicates a neutral effect.

#### 3.3 Convergence Methodology: The Phillips and Sul (2007) Approach

As a second step of our analysis, we investigate convergence within the panel of dynamic efficiency scores of 73 Indian banks, for which we utilize the convergence methodology of Phillips and Sul (2007). Given the scope of this study investigating the evolution of banks' time dependent efficiency over a 19-year period, the use of the Phillips and Sul method is perfectly suitable. In addition, this methodology is superior to the classical  $\beta$ -convergence approach (see Matousek et al. 2015 for a discussion). The applied approach accounts for transitional heterogeneity utilizing transition coefficients,  $h_{it}$ , representing the bank's efficiency score share  $y_{it}$ , in relation to the average efficiency score. Using the relative transition coefficients, the 'logt' test can be presented as:

$$\operatorname{Log} \frac{H_1}{H_t} - 2\operatorname{log}(\operatorname{log} t) = \alpha + \gamma \log t + u_t, \text{ for } t = T_0, \dots, T$$
(12)

In Eq. (12)  $\gamma$  measures the convergence's magnitude and speed whereas  $H_t = N^{-1} \sum_{i=1}^{N} (h_{it} - 1)^2$ . The convergence is indicated when  $\gamma \ge 2$ , whereas  $\gamma$  values  $2 > \gamma \ge 0$  imply conditional convergence. Using the log *t* test, we can determine the existence of convergence. In addition, Phillips and Sul (2007, 2009) propose a clustering mechanism tool which identifies the presence of club formation that may be present in the absence of whole panel convergence. The clustering test, as detailed in Phillips and Sul (2007), is a 4-step procedure which consists of repeated log*t* tests that start with the formation of a core club, and new members are subsequently added or dropped to identify any convergent or divergent clubs.

### **4** Empirical Findings

### 4.1 Time Dependent Efficiency Scores

As has been explained in the methodology section, we evaluate banks' efficiency levels under the assumption of VRS in order to include possible scale effects among the evaluated banks over the entire period. Table 2 presents the original efficiency estimates ranked by their VRS efficiency values. Looking at the top 15 best performing banks, the results show that almost half of them are state-owned banks, namely IDBI Bank Ltd, Bank of India, State Bank of India, Bank of Baroda, Union Bank of India, Canara Bank, and Punjab National Bank. Six of the top performers are private banks; Kotak Mahindra Bank Ltd, ICICI Bank Ltd, City Union Bank Ltd, Karur Vysya Bank Ltd, Shamrao Vithal Co-op Bank Ltd and Federal Bank Ltd while there is only one cooperative bank (Bharat Co-op. Bank (Mumbai) Ltd, and one foreign bank (Bank of Nova Scotia) among the top. In contrast, we identify the majority of the worst performers as banks with foreign ownership namely; HSBC Ltd, DBS Bank Ltd, Societe Generale, Mashreq bank Plc, Barclays Bank Plc, Abu Dhabi Commercial Bank and HSBC Oman SAOG. Our findings support the earlier studies (Sanyal and Shankar 2011; Tabak and Tecles 2010) indicating higher efficiency levels for state-owned banks in relation to foreign-owned banks.

Moreover, Fig. 1 presents the density plots of the obtained efficiency estimates across selected years.<sup>4</sup> Specifically Fig. 1a presents the efficiency density plots for the years 1996, 2000 and 2004, whereas, Fig. 1b for 2007, 2010 and 2014. As can be identified, during 1996 we have the twin peak phenomenon indicating that the mass of banks' efficiency levels was concentrated at 0.55 and 0.7 levels. However, during 2000 the mass was concentrated at 0.5 efficiency level and during 2004 at about 0.6 (Fig. 1a). When looking at Fig. 1b during the onset of Global Financial Crisis (GFC), we observe that the mass of banks' efficiency levels was at 0.75 level. However, during the GFC (i.e. 2011), there is an indication of an overall increase in banks' efficiency levels with the mass located at 0.8. Finally, for the year 2014 we observe a platykurtic distribution of banks' efficiency levels suggesting large variations within the efficiency estimates among the examined banks. This empirical finding suggests that we have a hetero-chronic effect of the GFC on the Indian banking industry. Hence, the impact of the GFC on the Indian banks was felt well after the crisis period in sharp contrast to EU/US banks.

Figure 2 presents diachronically banks' mean efficiency scores based on their ownership structure. The results reveal that up to 2004 and especially for the period 1996–2002, banks' efficiency levels were fairly similar with private-owned and cooperative banks showing higher efficiency levels. However, after 2002 and especially for the period post-2005 the overall picture changes. State-owned banks which started off as the laggards in terms of efficiency at the outset quickly moved to dominate the Indian banking sector with the highest efficiency

<sup>&</sup>lt;sup>4</sup> The density plots of the VRS efficiency estimated for all the years are available upon request.

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Table 2	

Bank name	Ownership	Efficiency	Bank name	Ownership	Efficiency
I D B I BANK LTD.	STA	0.9523	STATE BANK OF BIKANER & JAIPUR	STA	0.6474
KOTAK MAHINDRA BANK LTD.	PRI	0.7899	N K G S B CO-OP. BANK LTD.	C00	0.6448
BANK OF INDIA	STA	0.7790	KARNATAKA BANK LTD.	PRI	0.6414
BANK OF NOVA SCOTIA	FOR	0.7702	CATHOLIC SYRIAN BANK LTD.	PRI	0.6407
I C I C I BANK LTD.	PRI	0.7531	TAMILNAD MERCANTILE BANK LTD.	PRI	0.6379
BHARAT CO-OP. BANK (MUMBAI) LTD.	C00	0.7341	CENTRAL BANK OF INDIA	STA	0.6369
STATE BANK OF INDIA	STA	0.7206	STATE BANK OF MAURITIUS LTD.	FOR	0.6361
CITY UNION BANK LTD.	PRI	0.7206	STATE BANK OF HYDERABAD	STA	0.6349
KARUR VYSYA BANK LTD.	PRI	0.7198	COSMOS COO BANK LTD.	C00	0.6335
BANK OF BARODA	STA	0.7173	VIJAYA BANK	STA	0.6179
UNION BANK OF INDIA	STA	0.7152	PUNJAB & SIND BANK	STA	0.6170
CANARA BANK	STA	0.7104	BANK OF CEYLON	FOR	0.6120
SHAMRAO VITHAL CO-OP. BANK LTD.	PRI	0.7092	BANK OF MAHARASHTRA	STA	0.6095
PUNJAB NATIONAL BANK	STA	0.7040	KAPOL CO-OP. BANK LTD.	C00	0.6046
FEDERAL BANK LTD.	PRI	0.7009	BANK OF AMERICA N A	FOR	0.6029
SYNDICATE BANK	STA	0.6991	JAMMU & KASHMIR BANK LTD.	STA	0.6017
SARASWAT COO BANK LTD.	C00	0.6991	STANDARD CHARTERED BANK—INDIA BRANCHES	FOR	0.6011
INDUSIND BANK LTD.	PRI	0.6922	H D F C BANK LTD.	PRI	0.6010
STATE BANK OF TRAVANCORE	STA	0.6891	A B BANK LTD.	FOR	0.5843
LAKSHMI VILAS BANK LTD.	PRI	0.6872	BANK OF BAHRAIN & KUWAIT BSC	FOR	0.5805
INDIAN OVERSEAS BANK	STA	0.6860	CITIBANK N A	FOR	0.5447
SOUTH INDIAN BANK LTD.	PRI	0.6852	ABHYUDAYA CO-OP. BANK LTD.	C00	0.5386
CORPORATION BANK	STA	0.6818	UNITED BANK OF INDIA	STA	0.5325
STATE BANK OF MYSORE	STA	0.6784	DEUTSCHE BANK A G	FOR	0.4990
<b>ORIENTAL BANK OF COMMERCE</b>	STA	0.6762	NEW INDIA CO-OP. BANK LTD.	C00	0.4987
BANK OF TOKYO-MITSUBISHI U F J LTD.	FOR	0.6761	CREDIT AGRICOLE CORPORATE & INVST. BANK	FOR	0.4959

Table 2 (continued)					
Bank name	Ownership	Efficiency	Bank name	Ownership	Efficiency
DHANLAXMI BANK LTD.	PRI	0.6739	CITIZENCREDIT CO-OP. BANK LTD.	C00	0.4736
ANDHRA BANK	STA	0.6725	BOMBAY MERCANTILE CO-OP. BANK LTD.	C00	0.4656
GREATER BOMBAY CO-OP. BANK LTD.	C00	0.6695	HONGKONG & SHANGHAI BANKING CORPN. LTD.	FOR	0.4422
D C B BANK LTD.	PRI	0.6650	NAINITAL BANK LTD.	STA	0.4414
ROYAL BANK OF SCOTLAND N V	FOR	0.6613	D B S BANK LTD.	FOR	0.4332
ALLAHABAD BANK	STA	0.6612	SOCIETE GENERALE	FOR	0.4152
INDIAN BANK	STA	0.6606	MASHREQBANK P S C	FOR	0.3998
UCO BANK	STA	0.6569	BARCLAYS BANK PLC	FOR	0.3776
DENA BANK	STA	0.6562	ABU DHABI COMMERCIAL BANK	FOR	0.3140
AXIS BANK LTD.	PRI	0.6552	H S B C BANK OMAN S A O G	FOR	0.2019
I N G VYSYA BANK LTD.	FOR	0.6528			
STA = State-owned; PRI = Private-owned; COO	= Cooperative; H	OR=Foreign	owned		

a 2





Fig. 1 Kernel density plots of the efficiency scores

estimates. Moreover, foreign-owned banks are reported to have the lowest efficiency levels, especially during the GFC period.

Finally, in Fig. 3, we present the findings from the second stage nonparametric regression analysis comparing the Q ratios as a function of time. As it has been described by Jeong et al. (2010), we utilize a cross-validated local linear estimator (also see, Li and Racine 2004). The subfigures 'a', 'c', 'e', 'g' and 'i' present graphically the effect of time on banks' technological shift, whereas, the



Mean values of banks' VRS efficiency score and 95% confidence intervals

Fig. 2 Diachronical representations of banks' efficiency scores based on their ownership structure

subfigures 'b', 'd', 'f', 'h' and 'k' present the effect of time on bank's technological catch-up.<sup>5</sup>

When we examine the entire sample subfigures (a and b) we observe a negative effect of time on change in banks' technological frontier for the period 1996-2004. This negative effect is illustrated with an increasing nonparametric line. However, after 2004 and for the rest of the examined period the effect becomes positive as demonstrated by a decreasing nonparametric line. In a similar way, a negative effect of time on banks' catch-up levels is observed for the period 1996–2002, whereas, the effect becomes positive after this point. When we consider foreign-owned banks, we observe a similar phenomenon but with different turning points. For technological change, the effect is negative just before the start of the GFC. However, the effect of time on foreign owned banks' technological frontier becomes positive beyond this time point (Fig. 3c). However, for the case of technological catch-up (Fig. 3d) we observe that the negative effect on foreign banks' technological catch-up levels is more pronounced up to 2011, which, after that time point slightly turns to be positive signifying a recovery time point after GFC. For the private-owned banks, we observe a negative impact of time on their technological change up to early 2000's (Fig. 3e). After that point and for the period 2001–2010, the effect turns positive and then becomes negative. Moreover, the effect of time on private-owned banks' technological catch-up levels is reported to be negative (Fig. 3f).

<sup>&</sup>lt;sup>5</sup> The estimated nonparametric line is presented in those plots alongside 95% estimated bootstrap intervals (Hayfield and Racine 2008).



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Table 3 Phillips and Sul Logt           convergence test on the input-		γ	<i>t</i> -stat
oriented efficiency scores	All banks	- 1.026	- 11.061*
	State-owned banks	-0.657	-2.991*
	Private owned banks	-1.366	-4.440*
	Cooperatives	- 1.758	-3.127*
	Foreign-owned	-1.042	-4.600*

\*Indicates rejection of the null hypothesis of convergence at 5% significance level

When we consider the case of cooperative banks', we can observe a nonlinear negative effect for the period 1996–2005 on their technological change levels (Fig. 3g). However, for the rest of the period the effect turns positive. In contrast when we examine the time effects on their technological catch-up, we observe a positive effect over the period 1996-2002, whereas, a negative effect over the period 2002-2014 is noted (Fig. 2h). Finally, for state-owned banks, it is evident that during 1996–2004 the effect of time on banks' technological change is mixed as reflected in a highly nonlinear nonparametric regression line. However, for the rest of the period the effect is positive with a steeper negative line during the period 2004-2007. This finding suggests that the gains on state-owned banks' technological change levels were greater before the GFC period in contrast with the period 2007–2014, in which, again the effects are positive, but, the gains are less as denoted by a less steep negative nonparametric regression line (Fig. 3i). Finally, Fig. 3k signifies nonlinear effects of time on state-owned banks' technological catch-up levels. It must be noted that for the period 1996-2002, the effect was negative. However, after that year the effect was positive.

#### 4.2 Convergence Results

In order to analyse whether convergence in time-dependent efficiency levels is present among the four main types of banks that co-exist in India following the banking reforms of 1991 and 1998, we implement Phillips and Sul (2007)'s panel convergence and club clustering methods. Our panel of 73 banks is categorised on the basis of the ownership structure i.e. (i) all banks, (ii) state-owned, (iii) private, (iv) cooperatives and (v) foreign banks to encapsulate the effects of the widespread banking reforms. The logt test results are tabulated in Table 3 and show that the null hypothesis of convergence is rejected for all 4 panels at the 5% significance level for both periods. These results point to two main conclusions. Firstly, the lack of group convergence over the period 1996-2014 suggests that heterogeneity in Indian banking efficiency is prevalent and secondly, bank structure as a common basis does not seem to be a driving factor for convergence in efficiency. However, as in Phillips and Sul (2009), the presence of club convergence could be the reason why the null of overall convergence is rejected as the log t regression test has power against such cases.

Table 4         Club convergence test results		
Data set	Y	t-stats
All 73 Indian Banks 1996-2014 Club 1: 11 State-owned banks (Allahabad Bank, Andhra Bank, Canara Bank, Dena Bank, Indian Bank, Jammu & Kashmir Bank Ltd, Nainital Bank Ltd., Punjab & Sind Bank, Punjab National Bank, State Bank of Bikaner & Jaipur, State Bank of Mysore), 7 private banks (City Union Bank Ltd., Federal Bank Ltd., HDFC Bank Ltd., ICICI Bank Ltd., Kotak Mahindra Bank Ltd., Tamilnad Mercantile Bank Ltd., Axis bank ltd., A Co-operative banks (Abhyudaya Co-op. Bank Ltd., Bharat Co-op. Bank (Mumbai) Ltd., Bombay Mercantile Co-op. Bank ltd., New India Co-op. Bank ltd.), 6 Foreign banks (Bank of Cevlom Bank of Tokvo-Mitenhishi ITFI Ltd. Barchave Rank ho C Tichonk N A Dentsche Bank A G DRS Rank Ltd.)	0.3	0.409
Club 2: 3 State-owned banks (Bank of Maharashtra, Indian Overseas Bank, Oriental Bank of Commerce), 4 Private banks (Dhanlaxmi Bank ltd., Indusind Bank ltd., Karnataka bank ltd., Karur Vysya Bank Ltd.) 3 Co-operative banks (Citizencredit Co-op. bank ltd., Cosmos co-operative bank ltd., Kapol co-op. bank ltd.), 2 Foreign banks (AB bank ltd., HSBC Ltd.)	0.525	0.681
Club 3: 6 State-owned banks (Bank of India, Central bank of India, State bank of India, Syndicate bank, Union bank of India, United bank of India), 1 co-operative bank (N K G S B co-op. Bank ltd.) 1 foreign banks (Abu Dhabi commercial bank)	-1.173	- 0.975
Club 4: 4 State-owned banks (Bank of Baroda, Corporation bank, State bank of Hyderabad, UCO bank), 2 private banks (Lak- shmi Vilas bank ltd., Shamrao Vithal co-op. bank ltd.), 2 co-operative banks (Greater Bombay co-op. bank ltd., Saraswat co-operative bank ltd.) 1 foreign bank (Bank of Bahrain & Kuwait BSC)	0.613	0.380
Club 5: 3 State-owned banks (I D B I bank ltd., State bank of Travancore, Vijaya bank), 1 private bank (South Indian bank ltd.)	-0.704	-0.476
Club 6: 2 private banks (Catholic Syrian bank ltd, DCB b bank ltd.), 2 foreign banks (Bank of America N A, Bank of Nova Scotia)	-0.153	- 0.146
State-owned banks		
Club 1: Allahabad Bank, Andhra Bank, Canara Bank, Dena Bank, Indian Bank, Indian Overseas bank, Jammu & Kashmir Bank Ltd, Nainital Bank Ltd., Punjab & Sind Bank, Punjab National Bank, State Bank of Bikaner & Jaipur, State Bank of Mysore	0.439	0.580
Club 2: Bank of Maharashtra, Oriental Bank of Commerce	-4.218	- 0.909
Club 3: Bank of Baroda, Bank of India, Central bank of India, Corporation Bank, IDBI bank Ltd., State bank of Hyderabad	-0.630	- 1.124
Private-owned banks		
Club 1: City Union Bank Ltd, Federal Bank Ltd., HDFC Bank Ltd., ICICI Bank Ltd, Indusind bank ltd.	-1.890	- 1.259
Club 2: Catholic Syrian bank ltd, DCB bank ltd., Dhanlaxmi bank ltd	-2.046	-1.120
Foreign banks		

(continued)
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Data set	Y	t-stats
Club 1: Abu Dhabi commercial bank, Bank of Nova Scotia, Mashreqbank PSC, Societe Generale, Standard chartered bank - India branches, State bank of Mauritius Itd., ING Vysya bank Itd., Royal bank of Scotland n v.	0.877	1.108
Club 2: A B bank ltd., Bank of America NA, Bank of Bahrain & Kuwait BSC, Bank of Ceylon, Bank of Tokyo-Mitsubishi UFJ Ltd., Barclays bank plc, Citibank N A, Deutsche bank A G, HSBC ltd., Credit Agricole corporate & invst. bank	-0.723	- 0.741
Club 3: D B S bank ltd., HSBC bank Oman S A O G	2.639	1.911
Cooperative banks		
Club 1: Abhyudaya Co-op. Bank Ltd., Bharat Co-op. Bank (Mumbai) Ltd., Bombay Mercantile Co-op. Bank ltd, Kapol co-op. bank ltd., New India co-op. bank ltd.	-1.039	- 1.159
Club 2: Citizencredit co-op. bank ltd., Cosmos co-operative bank ltd., Greater Bombay co-op. bank ltd	0.814	0.407
*Indicates rejection of the null hypothesis of convergence at the 5% significance level		

The club convergence results confirm that this is indeed the case as we find the overwhelming presence of several clusters of convergence, as presented in Table 4 across all 4 types of banks. For the whole panel of 73 banks, we identify 6 clusters, with each cluster typically regrouping all 4 types of banks. The first club is the biggest comprising 11 state-owned banks, 7 private banks, 4 co-operative banks and 6 foreign banks. However, the speed of convergence for all 6 clusters is slow with  $\gamma$  ranging between 0.3 and -1.173. We therefore note that the type of convergence relates to the rate of change in efficiency levels as  $\gamma < 2$ . The other 5 club formations have smaller number of banks and we note weak convergence rates in 2 of the clusters.

When we test for club convergence among each type of bank ownership, we find the presence of up to 3 convergent clusters. The composition of the clusters very closely mirrors those of the clubs obtained when the whole panel is tested so there is consistency in the formation of the clubs. This finding suggests that the type of bank ownership is, partly, a determining factor in efficiency of Indian banks. Other driving factors are likely to be other bank-specific factors such as geographical location. In addition, two other observations can be made from the club convergence results. Firstly, for the group of private banks, we identify very weak convergence ( $\gamma = -1.890$ , -2.046). This would suggest that heterogeneity in efficiency levels for private banks is present throughout the period 1996–2014. Secondly, the panel of foreign banks exhibit the highest speed of convergence amongst all panels ( $\gamma = 2.639$ ). Again the ownership structure is likely to be a driving force. Overall, our club convergence results, to some extent, tally with those of Kumar and Gulati (2009) and Kumar (2013) who found the presence of  $\beta$ -convergence for the case of Indian public sector banks' efficiency levels.

# 5 Conclusions

After having undergone a major transformation since the financial reforms were introduced in the 1990s, the banks in India now comprise of state-run, private, foreign and cooperative banks. In this study, we analysed the time dependent efficiency scores for a panel of 73 banks over the period 1996–2014. Interestingly we identify several state-owned banks being the most efficient in the panel, while the majority of the worst performers are foreign banks. However, this was not always the case as during the period 1996–2002, as all types of banks' efficiency levels were fairly similar with privately-owned and cooperative banks showing higher levels of efficiency. However, after 2002 and especially during the post-2005 period, state-owned banks which started off as the less efficient banks in the panel overtook all other types of banks to assert themselves as the top performers with regard to efficiency.

Our results also indicate an increase in bank efficiency during the global financial crisis, as Indian banks continue to have limited exposure to global markets due to the country's closed capital account. However, for the year 2014, we find large variations in the efficiency levels for the banks and we attribute the diversity in the estimates to the growth slowdown around that time. The negative impact of the crisis was quite significant for the foreign banks. Overall, we note that the banking sector in India is resilient and has weathered the financial crisis differently to their counterparts in other emerging and developed economies. Looking at the impact of time on banks' technological change and catch-up levels, we observe a negative effect of time on banks' technological change between 1996 and 2004, and on banks' technological catch-up during 1996–2002. Since 2002 until the end of 2014, we observe a positive effect of time on banks' technological change and catch-up. This no doubt coincides with massive investment in technology, especially by state-owned banks.

Convergence tests on the efficiency of banks reveal that although overall group convergence is absent for the period 1996–2014, club convergence is identified among all four types of banks throughout the sample period. This is evident from the large number of convergent clusters made up of banks from all 4 types of ownership. We find that the composition of the clusters is partly driven by the ownership structure.

With the Indian economy expected to undergo further transformation with policies directed at being more business-conducive and with better targeting of inflation reflecting macroeconomic stability, the Indian banking sector finds itself on the brink of further transformation, including the process of consolidation of stateowned banks. Demand for better services, the growing spread of mobile and internet banking, the need to invest in technology upgrading and innovation are some of the new and continuing challenges that the banks will face as the economy lurches ahead. Going forward, Indian banks are likely to face further pressure on asset quality and capitalisation as the volume of NPLs in sectors facing difficulties is likely to increase, adding to credit risks. In addition, the implementation of Basel III poses further challenges with capital demand expected to rise. Banks with weak capitalisation will find themselves in more vulnerable position. However, the path ahead for Indian banks will continue to further depend on government's capital injections and financial support which will undoubtedly have a direct impact on bank performance.

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